

**BRISTOL CITY COUNCIL**  
***Neighbourhoods and Communities Scrutiny Commission***  
**17<sup>th</sup> July 2015**

**Report of:** Strategic Director, Neighbourhoods

**Title:** *“How do we keep our parks and greens spaces safe for everyone?”* Update on progress.

**Ward:** city wide

**Officer Presenting Report:** Richard Fletcher, Area Manager, Parks.

**Contact Telephone Number:** 0117 9223896

**RECOMMENDATIONS**

- 1) To note the progress and outstanding issues regarding the adoption of new byelaws for Bristol’s parks and green spaces.

**Summary**

The report provides a progress update on work to submit a proposal for new byelaws to Full Council.

**The significant issues in the report are:**

The byelaws report will not be put to Full Council in July 2015 as previously expected. This will now be September 2015.

More time is required to consider how byelaws will be enforced and what resources both the Council and the police will have to do this.

More time is required to ensure that the communications plan helps and supports the public to understand the impact and application of byelaws.

**Policy**

1. The report sets out progress on the development of byelaws and specifically responds to the recommendations of the Neighbourhoods Scrutiny Commission meeting of 16<sup>th</sup> April 2015.

## **Consultation**

### **1. Internal**

The content of the report is informed by work carried out by:

Stuart Pattison – Crime Reduction Manager  
Pauline Powell – Senior Solicitor  
Richard Fletcher – Area Manager, Parks and Caretaking  
Kirsty Stilwell – Community Public Relations Officer  
Angie Burton – Senior Public Relations Officer  
Kate Ashton – Senior Public Relations Officer  
Jane Greenaway – Communications and Marketing Officer

### **2. External**

The content of the report is informed by work carried out by:

Inspector Stephen Davey, Avon and Somerset Police

### **3. Context**

At its previous meeting of 16<sup>th</sup> April 2015, Neighbourhoods Scrutiny adopted the recommendations of its Inquiry Day held 17<sup>th</sup> Nov 2014 on the proposal of adopting new byelaws within the wider context of dealing with nuisance and antisocial behaviour in public parks and green spaces. The report to the Scrutiny Commission of 16<sup>th</sup> April containing the Inquiry Day Report including recommendations is provided as Appendix A.

Further, at its meeting of 16<sup>th</sup> April Scrutiny proposed that a revised set of byelaws be progressed for consideration at Full Council in July 2015 with the following byelaws removed from the original proposals:

- i. Climbing;
- ii. Children's play areas;
- iii. Children's play apparatus;
- iv. Skateboarding; and
- v. Ball games.

It also requested a review of the wording of byelaws relating to Cycling and Excessive Noise.

## 4. Proposal

Update on progress:

### i. Amendment to July Full Council date:

It has been decided to delay the submission of the Full Council report to a likely date of September 2015 rather than July.

Two key outstanding issues remain to be resolved prior to a submission to Full Council and a working group of officers, the police and the Parks Forum (on invitation) has been established to resolve these:

- The anticipated process and method of enforcing byelaws, the relationship between the police and the Council and the communication of this.
- Communications messages relating to the full range of byelaws proposed to a number of audiences and the further development of a communications plan.

### ii. Enforcement of byelaws

Initial meetings of the Working Group have established that the police support the City Council's endeavours to tackle ASB and promote good conduct in its parks and green spaces which reflect the priorities of the Police & Crime Commissioner. The Police remain committed to using all powers at their disposal to enforce the law.

However, the police have set out to the Working Group that their ability to take enforcement action must be commensurate with resources at their disposal and it is important that expectations are set in line with this. There will be times when the police will either not be able to act or act quickly to tackle nuisance behaviour in parks and green spaces.

The police have many urgent and difficult issues to deal with and a byelaws enforcement process is needed that enables the relative priority of a nuisance issue to be understood.

The Working Group has also recognised that the nature of many of the byelaws means that it is the Council that will need to be the lead party in byelaws enforcement rather than the police. The Council shares the same concerns as the police regarding resourcing byelaw enforcement and public expectations.

A meeting with service managers responsible for officers and teams that might play a role in byelaws enforcement is being held. This group will be required to:

- Identify and define the roles of officers responsible for enforcement and evidence-gathering;
- Identify the resourcing levels that are possible currently;
- Manage communications and expectations accordingly.

**iii. Communications strategy:**

A draft communication plan is provided in Appendix B.

Good progress has been made. Particular attention is being focussed by the Working Group on:

- ensuring that the Council can be clear how it will enforce byelaws;
- communicating that only a small number of the byelaws effectively result in a 'ban' on an activity; and therefore on
- the process to consult and identify where and when activities otherwise prevented by the byelaws will be permitted by the Council.

Appendix C provides an overview of the byelaws and whether an activity is prevented or can be permitted by the Council either with the use of designated areas or individual permissions on request.

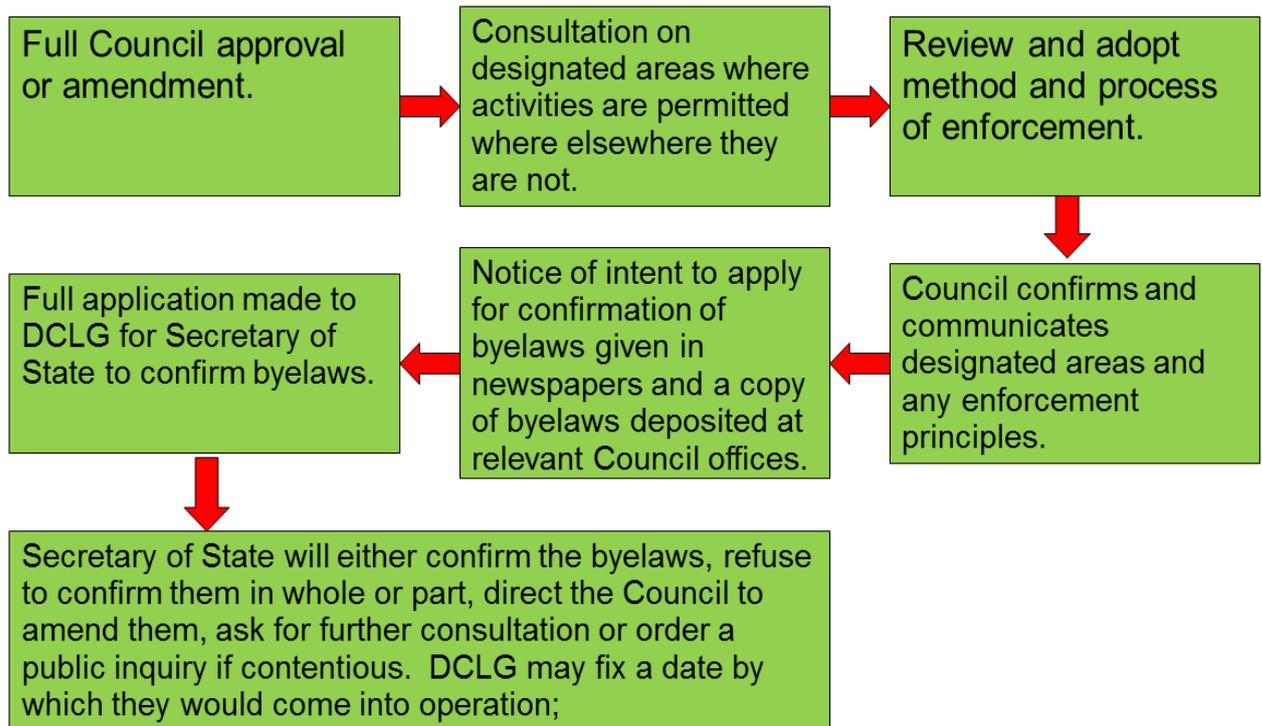
**iv. Revision of byelaws list**

The new proposal for byelaws omits those requested by Scrutiny.

It is recommended that the wording for byelaws relating to Excessive Noise and Cycling remains consistent with DCLG Model Byelaws.

**v. Process to adoption:**

Should Full Council to choose to adopt byelaws at its meeting in September, the following adoption processes will apply:



For byelaws that relate to the lighting of fires (including barbeques), fishing, model aircraft and new routes for horse riding, it is proposed that a consultation is carried out before designated areas are identified and byelaws are confirmed by DCLG.

Neighbourhood Partnerships will be asked if they wish to make a formal comment as part of the consultation.

#### **vi. Review of byelaws evidence-base:**

A review of the evidence base for byelaws is being carried out using both Bristol City Council and police reporting data so that an up-to-date picture of issues can be communicated and a comparison made with the evidence base for the previous byelaws proposal.

The review data will cover a two-year period, as previously. It may be that over this period nuisance behaviour has been reported in sites not on the original schedule of 207 sites. A decision will be needed regarding the practicality and legitimacy of adding these sites to the schedule.

#### **vii. Equalities Impact Assessment:**

The EqIA to the report to Full Council has been amended to reference the potential impact on Gypsy Roma Travellers and rough sleepers from the 'camping' byelaw.

### **viii. Review of Victorian byelaws:**

A check is being carried out on the existing Victorian byelaws to ensure there are no unintended consequences to a byelaw being deleted.

### **5. Other options considered**

N/A

### **6. Risk Assessment**

Key risks being considered for Full Council report:

Risks of proceeding with recommendation to adopt revised byelaws:

- i. Re-iteration of previous concerns that byelaws may criminalise people for what may be perceived as low level misdemeanours.
- ii. Re-iteration of previous concerns that 'nuisance and anti-social behaviour' is subjective and byelaws could be inappropriately used.
- iii. The very fact byelaws are in place may lead to unreasonable expectations by some members of the public that enforcement agency activity will increase or be more responsive.
- iv. Designated areas, where applicable, will not be identified, and so transparency as to where four byelaws will act is not possible.

Risk of not proceeding:

- i. Consultation has shown general public support (77%) for byelaws and support from some members and stakeholders. Council will need to explain fully how behaviours that currently cause nuisance will be tackled without them – particularly the use of the 2014 ASB, Crime and Policing Act – and by who.
- ii. Continued public complaints to the Council about nuisance and antisocial behaviours that the police and Council officers find difficult to act upon. Particularly immediate issues where significant disruption or harm is caused and which need a quick resolution.
- iii. Continued public complaints to the Council about nuisance and antisocial behaviours that may be tackled by the 2014 Act but could take more resources and time than enforcing using byelaws.

## **Legal and Resource Implications**

### **Legal**

No comment sought for this report.

### **Financial**

N/A

### **Land:**

N/A

### **Personnel:**

N/A

## **Appendices:**

Appendix A - Report to the Scrutiny Commission of 16th April containing the Inquiry Day Report including recommendations.

Appendix B - Draft communication plan

Appendix C - Overview of the byelaws and whether an activity is prevented or can be permitted by the Council either with the use of designated areas or individual permissions on request.

## **LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985 Background Papers:**

The relationship between proposed byelaws, the 2014 ASB, Crime and Policing Act.

**BRISTOL CITY COUNCIL**

**Neighbourhoods Scrutiny Commission**

**16<sup>th</sup> April 2015**

**Report of:** Patricia Greer, Interim Service Director, Policy, Strategy and Communications

**Title:** Report and Recommendations of the Scrutiny Inquiry Day  
*"How do we keep our parks and green spaces safe for everyone?"*

**Ward:** Citywide

**Report presented by:** Romayne de Fonseca, Policy Advisor - Scrutiny

**Contact Telephone Number:** 0117 922 2770

**RECOMMENDATION**

- a) That the Commission agrees the final report and recommendations of the Scrutiny Inquiry Day *"How do we keep our parks and green spaces safe for everyone?"* as attached in appendix A.
- b) That the Commission refers the report to the Assistant Mayor for response

**Summary**

The report attached at Appendix A is the Report of the Scrutiny Inquiry Day *"How do we keep our parks and green spaces safe for everyone?"*.

The report summarises the recommendations of the Scrutiny Inquiry Day on the Council's approach to addressing anti-social behaviour and nuisance in Bristol's parks and green spaces.

**The significant issues in the report are:**

The report at Appendix A.

**Policy**

1. The report summarises the recommendations of the Scrutiny Inquiry Day

on the Council's approach to addressing anti-social behaviour and nuisance in Bristol's parks and green spaces.

## **Consultation**

### **2. Internal**

Members of the Neighbourhoods Scrutiny Commission.  
Relevant officers.

### **3. External**

Avon and Somerset Police

## **Context**

4. Proposals for the adoption of byelaws were scheduled for discussion at Full Council on 18<sup>th</sup> March 2014, following a public consultation carried out from June-September 2013. However the report to Full Council was withdrawn before the meeting due to concerns over a small number of specific byelaws and the possible "banning" of some positive activities in parks that were considered to warrant further attention.

Subsequently a report was brought to the Neighbourhoods and Communities Scrutiny Commission on 10<sup>th</sup> April 2014, where members recommended that a Scrutiny Inquiry Day be held to allow more detailed consideration of the issues involved.

5. The Inquiry Day was held on 17<sup>th</sup> November 2014 at City Hall. A range of people were invited, including councillors, community representatives, Council officers and representatives from Avon and Somerset Police.

## **Proposal**

6. The Commission is requested to agree the report and the recommendations within.
7. The Commission is requested to refer the report to the Assistant Mayor for a response to be provided as to whether the recommendations are to be accepted, and if so, how they are to be implemented.
8. Members are advised that the Assistant Mayor will be providing a response to the recommendations at this meeting.

## Other Options Considered

9. None.

## Risk Assessment

10. Not applicable

## Public Sector Equality Duties

- 11a)** Before making a decision, section 149 Equality Act 2010 requires that each decision-maker considers the need to promote equality for persons with the following “protected characteristics”: age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. Each decision-maker must, therefore, have due regard to the need to:
- i) Eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act 2010.
  - ii) Advance equality of opportunity between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to --
    - remove or minimise disadvantage suffered by persons who share a relevant protected characteristic;
    - take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of people who do not share it (in relation to disabled people, this includes, in particular, steps to take account of disabled persons' disabilities);
    - encourage persons who share a protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
  - iii) Foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to –
    - tackle prejudice; and
    - promote understanding.
- 11b)** In the original public consultation in 2013, many equalities issues were flagged up. These were captured in the equalities impact assessment that was carried out on the original proposal for the adoption of byelaws, together with actions to be taken to ensure effective communication of the byelaws, and monitoring to ensure that they are

used effectively and without adverse impact on equalities groups.

## **Legal and Resource Implications**

### **Legal**

The making of byelaws is a matter for Full Council and cannot be the responsibility of the Executive.

Scrutiny committees between them have the statutory right:  
*“to make reports or recommendations to the authority or the executive with respect to the discharge of any functions which are not the responsibility of the executive”*  
and this is the legal power that supports the Commission’s work in relation to the scrutiny of parks byelaws.

A decision by the Commission may therefore involve recommending action to the Authority and/or the executive, for example, that the Authority adopt certain byelaws and/or that the executive’s budget proposals facilitate implementation of that decision.

**(Legal advice provided by Pauline Powell, Team Leader, PT &R, for Service Director, Legal Services)**

### **Financial**

None at this stage but financial implications may be identified at a later date via Recommendation 5 of the Report of the Scrutiny Inquiry Day at Appendix A(Recommendation 5 quoted below for convenience) . Any financial implications which are subsequently identified will need to be approved.

*Recommendation 5:*

*Ensure that reports are brought back to the Neighbourhoods Scrutiny Commission on*

- a) an agreed time lined costed plan setting out the implementation of the above recommendations*
- b) The impact of these recommendations*
- c) Any legal or other action taken under the byelaws*

**(Financial advice provided by Robin Poole, Finance Business Partner)**

### **Land**

Not applicable.

### **Personnel**

Not applicable.

**Appendices:**

Appendix A – Report of the Scrutiny Inquiry Day *“How do we keep our parks and green spaces safe for everyone?”*

**LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985****Background Papers:**

Neighbourhoods and Communities Scrutiny Commission, 10th April 2014

[https://www.bristol.gov.uk/committee/2014/sc/agenda/0410\\_1330\\_sc040.html](https://www.bristol.gov.uk/committee/2014/sc/agenda/0410_1330_sc040.html)

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## BRISTOL OVERVIEW AND SCRUTINY

### Report of the Scrutiny Inquiry Day

“How do we make our parks and green spaces safe for everyone?”

Final recommendations of the Neighbourhoods Scrutiny Commission, April 2015



This report sets out recommendations to the Mayor and the Assistant Mayor on the Council's approach to dealing with anti-social behaviour in parks and green spaces

## **Executive Summary and Key Recommendations**

Bristol City Council's Neighbourhoods Scrutiny Commission is responsible for contributing to policy development and scrutinising the performance of the Council's Executive. It hosted a Scrutiny Inquiry Day on 17<sup>th</sup> November 2014 to consider the Council's approach to dealing with anti-social behaviour and nuisance in parks and green spaces in relation to the possible introduction of bylaws and in the light of the new powers recently conferred by the 2014 Anti-Social Behaviour, Crime and Policing Act.

There has been widespread public and media interest in this issue and all Bristol councillors were invited to the Inquiry, along with a range of community representatives and Avon and Somerset Police.

The Inquiry's main objectives were:

- to explore and debate the mechanisms available to the Council and the police to deal with nuisance and anti-social behaviour in parks and green spaces
- to assess the respective advantages and disadvantages of these
- to explore how best to influence behaviours

The Commission is of the view that supplementary localised responses may well be required in addition to city-wide regulations.

A number of key issues arose as a result of consideration of the evidence at the Inquiry, in the following areas:

- Principles of Enforcement
- Communication and Community Engagement
- Resource Issues

The overriding principles agreed by the Commission are firstly, that residents and visitors should be enabled to enjoy Bristol's parks and green spaces with the concurrent wellbeing and public health benefits to this, and that positive behaviour in parks should be supported. This is our starting point but where we cannot effect behaviour change, it is important that some form of effective measures are available to deal with behaviour that impacts negatively on others. The Council should ensure it has access to a variety of different measures so that it can take a flexible approach.

To this end, the Commission's **key recommendations** are as follows:

The starting position for BCC and partners will be to support the positive use of our parks and green spaces, taking an initial problem solving approach through neighbourhood working to tackle local issues by effecting change in behaviour. This will not always be successful and to support a proportionate enforcement approach we should:

1. Review the proposed list of byelaws (attached at Appendix 5) in line with the above principles, with a view to revising the wording and with the overall aim of adopting the byelaws where a problem solving approach is not effective.  
Ensure particular attention to references to tree climbing, barbecues and ball games.
2. Consider the use of the ASB legislation to tackle problems where this is more appropriate than the use of byelaws.
3. Clarify and promote the measures that are in place to address issues around dogs and dog fouling.
4. Develop a clear communications strategy to ensure that there is no public confusion, and to ensure that people are not deterred from using parks and green spaces. Communications expertise will be required to lead the development of this.
5. Ensure that reports are brought back to the Neighbourhoods Scrutiny Commission on:
  - a) An agreed timelined costed plan setting out the implementation of the above recommendations
  - b) the impact of these recommendations
  - c) any legal or other action taken under the byelaws

The key recommendations should be read in conjunction with the key issues set out later in this report, as these issues underpin the recommendations.

## **1. Background to the Inquiry**

In 2012, Avon and Somerset Constabulary approached the Council asking for byelaws be developed so that nuisance behaviours could be more effectively tackled in parks and green spaces across the city. Officers from the Council and partners agencies had previously been looking at how to tackle issues raised by local residents and parks users regarding anti-social behaviours in a number of parks and green spaces. The police had confirmed that they could not take effective enforcement action in many cases, due to the lack of comprehensive byelaws. Byelaws can only be introduced if there is evidence to show that the issues covered pose a significant problem and are not able to be resolved using existing powers.

Public consultation was subsequently carried out between 7<sup>th</sup> June and 13<sup>th</sup> September 2013 to gauge public opinion on the issue. There were 967 responses, of which 78% agreed that byelaws would be useful. However, concerns were raised about a number of the stated byelaws – particularly those covering climbing trees, lighting fires, ball games, skating/skateboarding, and children over the age of 14 in play areas. Questions were asked as to how the byelaws would be enforced, and the principles of the Council’s Enforcement Policy.

On 10<sup>th</sup> December 2013, the Neighbourhoods and Communities Scrutiny Commission discussed the development of byelaws and endorsed this approach.

Proposals for the adoption of byelaws were scheduled for discussion at the Full Council meeting of 18<sup>th</sup> March 2014. However the report was withdrawn before the meeting because of concerns over a small number of specific byelaws and the possible “banning” of some positive activities in parks that were considered to warrant further consideration.

Subsequently, a report was brought to the Neighbourhoods and Communities Scrutiny Commission on 10<sup>th</sup> April 2014, where councillors recommended that a scrutiny inquiry day be held to allow more detailed consideration of the issues involved, and how best to tackle nuisance and anti-social behaviour in parks and green spaces, including re-engagement with key stakeholders .

An additional factor was that the new Anti-Social Behaviour, Crime and Policing Act 2014 introduced a number of anti-social behaviour provisions, which took effect towards the end of 2014. This raised the possibility that these new powers may be used as a complementary way of preventing and tackling nuisance and anti-social behaviour.

## **2. The Inquiry Day**

The Inquiry Day was held on 17<sup>th</sup> November 2014 at City Hall in Bristol, and a range of people were invited, including councillors, community representatives, Council officers and Avon and Somerset Police. (Attendance list at Appendix 1)

The scene was set with an introduction to the main issues giving cause for concern in parks and green spaces. This was then followed with examples of problem solving approaches, and an outline of the possible legal approaches, including the new powers conferred by the 2014 Anti-Social Behaviour Policing and Crime Act. A speaker from Leeds City Council shared their experience of the implementation of byelaws in parks, and representatives from the Parks Forum and Stoke Park Steering Group put forward their views and discussed this issues faced by young people and how to tackle these. The participants then broke up into small groups to assess the information they had been given and to draw conclusions. (Programme at Appendix 2)

Following the Inquiry, the Commission's recommendations will be sent to the Mayor, the Assistant Mayor for Neighbourhoods and the Cabinet Advisor for Neighbourhoods.

## **3. Key Issues identified**

### ***A. General Principles of Enforcement for the Council and its partners***

There was general agreement on principles relating to enforcement:

- enforcement should be linked to local priorities
- enforcement should be proportionate, not draconian and used as a last resort
- there should be consistency from all agencies in enforcement.
- there is a need to recognise the difference between anti-social behaviour and the need for young people to seek adventure.

It was recognised that some of these issues are reflected in the Council's Enforcement Policy for Regulatory Services

### ***B. Communication and Community Engagement***

The Inquiry agreed some general principles that should be used to inform communication and engagement. There was unanimous consensus that

education and persuasion were critical in order to ensure a collaborative approach to whichever approach was adopted to address anti-social behaviour in parks and green spaces. In particular, the following issues are key:

- Positive engagement with the community should be recognised as essential in order to educate people as to why a particular course of action is being taken and to engender a common understanding. Engagement should include explaining why people are being asked to modify their behaviour (reasons might include for example, the impacts of nuisance on other people, public safety issues) and clarification of the possible sanctions.
- Community engagement should make clear that the intention is to avoid any draconian use of legal powers, with the preferred route being the use of prevention and education (raising awareness) to tackle issues in a collaborative manner, with enforcement to be used only if necessary. The primary focus of engagement is to support education and persuasion in order to change behaviour, not to “lay down the law”. It was a particular point of interest that the speaker from Leeds City Council had pointed out that in over 5 years of having byelaws there had been no prosecutions - the intention had always been to influence behaviour in a positive manner and this was considered to have been successful.
- The views of young people should be actively sought via Neighbourhood Partnerships, youth groups, schools and universities as part of engagement but also with the objective of informing and educating as part of preventative work.
- It needs to be recognised that a “community” may not just be a designated geographic area, and may not correspond with the council’s Neighbourhood boundaries.
- Communication should take place at a local level as well as in a wider context.
- Information about what regulations are in place on particular sites needs to be made available on relevant websites as well as on the sites themselves. Any signs/notices etc should be easy to understand and unambiguous. Note that signage can be positive, as well as setting out the “rules”.
- There should be a consistent message from all partner agencies when carrying out community engagement.
- Local people need to be involved in self-policing where possible – successful self-policing relies on development of a community spirit, for example, dog owners being involved in promoting responsible dog ownership.

### *C. Resource Issues*

The Inquiry highlighted a number of issues around resourcing, specifically concerns that the resources available to effectively address local priorities around anti-social behaviour in parks and green spaces as well as any additional work around engagement and consultation, be properly considered. The new orders set out in the 2014 Act may require collection of additional data and creation of a new evidence base, and subsequent consultation with affected communities. As this could be required every three years in order for the order to be refreshed or reviewed, this could constitute a significant resource implication which if not addressed could become an impediment to implementation. This was a particular concern in that it was felt that the success of any measure adopted would depend on effective communication and engagement with the community. The following issues were particularly highlighted:

- Local priorities in respect of anti-social behaviour in parks need to be identified, together with the resource to fund the proposed resolution. This needs to involve a wide range of parties including local councillors, Council staff, police, local community groups and registered landlords. Neighbourhood Delivery Teams should be a key element of this and should be responsible for taking the lead in tackling issues and identifying solutions as well as directing resources to the identified problem.
- Clarification should be provided as to how the increased level of work around engagement, consultation and prevention is to be resourced and if this can be delivered using existing resources.
- Specify the additional procedures or structures that need to be developed and put in place in order to ensure that implementation of new measures to deal with anti-social behaviour can be properly supported, and identify any resource implications incurred by this.

#### **4. Appendices**

Appendix 1 – Attendance List

Appendix 2 – Inquiry Programme

Appendix 3 – Areas of consensus noted

Appendix 4 – Additional issues raised

Appendix 5 – Proposed byelaws

**Appendix 6 – Response from the Assistant Mayor for Neighbourhoods (To Follow)**

## Appendix 1

### Attendance List

Name	Organisation
Lesley Alexander	Councillor
Charlie Bolton	Councillor
Martin Fodor	Neighbourhoods Commission
Rhian Greaves	Neighbourhoods Commission
Fi Hance	Neighbourhoods Commission
Wayne Harvey	Vice Chair, Neighbourhoods Commission
Margaret Hickman	Councillor
Gary Hopkins	Councillor
Chris Jackson	Councillor
Gill Kirk	Councillor
Jeff Lovell	Chair, Neighbourhoods Commission
Sue Milestone	Councillor
Glenise Morgan	Councillor
Steve Pearce	Chair, Overview and Scrutiny Management Committee
Daniella Radice	Councillor
Jenny Smith	Councillor
Rob Telford	Councillor
Mark Wright	Councillor
Abdulrazak Dahir	Neighbourhood Co-ordinator, BCC
Alison Comley	Strategic Director, Neighbourhoods, BCC
David Elson	Bristol Older Peoples Forum
Emily Smith	Neighbourhood Co-ordinator, BCC
Fraser Bridgeford	Parks Forum
Gemma Dando	Service Manager, Neighbourhood Management, BCC
Pauline Powell	Team Leader, PT&R, Legal Services, BCC
Peter Anderson	Service Manager, Crime and Substance Misuse Service, BCC
Richard Fletcher	Neighbourhood Engagement Manager, BCC
Simon Frosdick	Business Development Manager, Parks and Countryside, Leeds City Council
Stephen Davey	Local Policing Support Inspector, Avon and Somerset

	Police
Mike Prior	Avon and Somerset Police
Stuart Pattison	Crime Reduction Manager, BCC
Steve England	Chair of Stoke Park Steering Group
Tracey Morgan	Service Director, Environment and Leisure, BCC
Lucy Fleming	Scrutiny Co-ordinator
Romayne de Fonseca	Policy Advisor
Shana Johnson	Democratic Services Manager
Suzanne Ogborne	Democratic Services Officer
Taj Butt	Assistant Democratic Support Officer

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## Appendix 2

<p style="text-align: center;"><b>Bristol City Council</b> <b>Neighbourhoods Scrutiny Commission</b> <b>How do we keep our parks and green spaces safe for everyone?</b> <b>Scrutiny Inquiry Day</b> <b>Monday 17<sup>th</sup> November 2014, 9.15am – 1.15pm</b> <b>City Hall, College Green, Bristol BS1 5TR</b></p>
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<b>Programme</b>	
9.15am	Registration and refreshments
9.30am	Introduction by Cllr Jeff Lovell, Chair of Neighbourhoods Scrutiny Committee
9.35am	Setting the scene - what are the main issues in our parks and green spaces?  Richard Fletcher, Parks Operations Manager, Environment and Leisure Stephen Davey, Local Policing Support Inspector, Avon and Somerset Police
10.00	<i>5 minutes for participants to capture ideas on post-it notes</i>
10.05	Examples of problem solving approaches  Gemma Dando, Service Manager, Neighbourhood Management Stuart Pattison, Crime Reduction Manager
10.15am	Legal approaches <ul style="list-style-type: none"><li>• Existing legal powers</li><li>• The new Anti-Social Behaviour, Policing and Crime Act 2014</li></ul>

	<ul style="list-style-type: none"> <li>• Byelaws – what are they and how do they work?</li> </ul> <p>Pauline Powell, Senior Solicitor, Legal Services  Stuart Pattison, Crime Reduction Manager  Gemma Dando, Service Manager, Neighbourhood Management</p>
10.50am	<i>5 minutes for participants to capture ideas on post-it notes</i>
10.55am	<p>Independent speaker (1)</p> <p>Simon Frosdick, Business Development Manager, Parks and Countryside, Leeds City Council</p>
11.25am	<i>5 minutes for participants to capture ideas on post-it notes</i>
11.30am	<b>BREAK</b>
11.40am	Fraser Bridgeford, Bristol Parks Forum
11.55am	<p>Independent speaker (2)</p> <p>Steve England, Local conservation educator and Chair of Stoke Park Steering Group</p>
12.05pm	Q&A session with Panel
12.20pm	<p>Discussion groups/worktables</p> <ul style="list-style-type: none"> <li>- each table to look at the different mechanisms for addressing nuisance/ASB in parks and green spaces</li> <li>- to consider the options available, the evidence base required for each of these and the process involved</li> <li>- to identify opportunities/challenges from each particular approach</li> </ul>
1.05pm	<p>Summary feedback from the tables</p> <ul style="list-style-type: none"> <li>- after feedback, tables to be asked if they have identified a preferred option, and if so what and why</li> </ul>
1.15pm	Conclusion and End

## Appendix 3

### Areas of consensus noted in relation to byelaws

- Byelaws can be applied consistently across a number of areas.
- They have already been drafted for Bristol.
- They will be permanent – no requirement to refresh every three years.
- Having byelaws as “background” legislation can be used as a basis for persuading people to modify their behaviour.
- Given the legal wording of byelaws and the earlier history of these in Bristol, if the decision is taken to implement these, it will be important to emphasise through engagement that the intention is not to enforce these in an inflexible manner but to ensure that any responses are proportionate and fair.

### Areas of consensus noted in relation to the new powers conferred by 2014 Act

- These powers allow for specific localised intervention to address a particular issue in a particular area. They appear to be able to be used very flexibly, and therefore may be perceived to be more responsive and reactive by the community.
- General concern that these powers are as yet untested and may be difficult to enact and/or resource intensive.
- Ongoing work is required to decide whether to “refresh” every three years – who will be responsible for instigating and carrying this out? What community engagement will be included as part of this?
- There is a risk that those who “shout loudest” will dominate the agenda – what measures will be put in place to guard against this, and who will adjudicate where there are differing views within a community?

## Appendix 4

### Additional Issues raised

The Inquiry suggested that there is near universal agreement on some issues (such as dog fouling), and divergence of opinions on others (such as barbecues) – and that these should be distinguished between, as they may need to be dealt with in different ways:

- Consideration should be given to having more designated areas for particular activities such as barbecues or dog walking – which may involve relocating or zoning activities where possible.
- Review what is already in place regarding dog restrictions in particular parks and determine whether changes are required to these or whether these should be extended to other areas.

Questions were also raised about whether the introduction of park wardens was viable:

- Consider carrying out a cost/benefit analysis of the case for dedicated park keepers/rangers who could play a part in education/engagement (and also enforcement), versus the cost of legal action.

**BRISTOL CITY COUNCIL**

**BYELAWS FOR PLEASURE GROUNDS, PUBLIC  
WALKS AND OPEN SPACES**

ARRANGEMENT OF BYELAWS

PART 1

GENERAL

1. General interpretation
2. Application
3. Opening times

PART 2

PROTECTION OF THE GROUND, ITS WILDLIFE AND THE PUBLIC

4. Protection of structures and plants
5. Unauthorised erection of structures
6. Climbing
7. Grazing
8. Protection of wildlife
9. Camping
10. Fires
11. Missiles
12. Interference with life-saving equipment

PART 3

HORSES, CYCLES AND VEHICLES

13. Interpretation of Part 3
14. Horses
15. Cycling
16. Motor vehicles
17. Overnight parking

## PART 4

### PLAY AREAS, GAMES AND SPORTS

18. Interpretation of Part 4
19. Children's play areas
20. Children's play apparatus
21. Skateboarding, etc
22. Ball games
23. Archery
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25. Golf

## PART 5

### WATERWAYS

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## PART 6

### MODEL AIRCRAFT

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### OTHER REGULATED ACTIVITIES

31. Provision of services
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## PART 8

### MISCELLANEOUS

- 35 Obstruction
- 36 Savings
- 37 Removal of offenders
- 38 Penalty
- 39 Revocation

SCHEDULE 1 Grounds to which byelaws apply generally

SCHEDULE 2 Grounds to which byelaw 14 does not apply

Byelaws made under section 164 of the Public Health Act 1875, section 15 of the Open Spaces Act 1906 and sections 12 and 15 of the Open Spaces Act 1906 by the Bristol City Council with respect to the pleasure grounds, public walks and open spaces specified in Schedule 1.

**PART 1**  
**GENERAL**

**General Interpretation**

1. In these byelaws:

“the Council” means the City Council of Bristol

“the ground” means any of the grounds listed in Schedule 1

“designated area” means an area in the ground which is set aside for a specified purpose, that area and its purpose to be indicated by notices placed in a conspicuous position;

“invalid carriage” means a vehicle, whether mechanically propelled or not,

- (a) the unladen weight of which does not exceed 150 kilograms,
- (b) the width of which does not exceed 0.85 metres, and
- (c) which has been constructed or adapted for use for the carriage of a person suffering from a disability, and used solely by such a person.

**Application**

2. These byelaws apply to all of the grounds listed in Schedule 1 unless otherwise stated.

**Opening times**

3. No person shall enter or remain in the ground except during opening hours.

## **PART 2**

### **PROTECTION OF THE GROUND, ITS WILDLIFE AND THE PUBLIC**

#### **Protection of structures and plants**

4. (1) No person shall without reasonable excuse remove from or displace within the ground:
  - (a) any barrier, post, seat or implement, or any part of a structure or ornament provided for use in the laying out or maintenance of the ground; or
  - (b) any stone, soil or turf or the whole or any part of any plant, shrub or tree.
- (2) No person shall walk on or ride, drive or station a horse or any vehicle over:
  - (a) any flower bed, shrub or plant;
  - (b) any ground in the course of preparation as a flower bed or for the growth of any tree, shrub or plant; or
  - (c) any part of the ground set aside by the Council for the renovation of turf or for other landscaping purposes and indicated by a notice conspicuously displayed.

#### **Unauthorised erection of structures**

5. No person shall without the consent of the Council erect any barrier, post, ride or swing, building or any other structure.

#### **Climbing**

6. No person shall without reasonable excuse climb any wall or fence in or enclosing the ground, or any tree, or any barrier, railing, post or other structure.

#### **Grazing**

7. No person shall without the consent of the Council turn out or permit any animal for which he is responsible to graze in the ground.

#### **Protection of wildlife**

8. No person shall kill, injure, take or disturb any animal, or engage in hunting or shooting or the setting of traps or the laying of snares save where written permission has been granted by the Council to enable the undertaking of pest control and deer culling

#### **Camping**

9. No person shall without the consent of the Council erect a tent or use a vehicle, caravan or any other structure for the purpose of camping [except in a designated area for camping].

## **Fires**

10. (1) No person shall light a fire or place, throw or drop a lighted match or any other thing likely to cause a fire.
- (2) Byelaw 10(1) shall not apply to:
  - (a) the lighting of a fire at any event for which the Council has given permission that fires may be lit; or
  - (b) the lighting or use, in such a manner as to safeguard against damage or danger to any person, of a properly constructed camping stove, in a designated area for camping, or of a properly constructed barbecue, in a designated area for barbecues.

## **Missiles**

11. No person shall throw or use any device to propel or discharge in the ground any object which is liable to cause injury to any other person.

## **Interference with life-saving equipment**

12. No person shall except in case of emergency remove from or displace within the ground or otherwise tamper with any life-saving appliance provided by the Council.

## **PART 3**

### **HORSES, CYCLES AND VEHICLES**

#### **Interpretation of Part 3**

13. In this Part:

“designated route” means a route in or through the ground which is set aside for a specified purpose, its route and that purpose to be indicated by notices placed in a conspicuous position;

“motor cycle” means a mechanically-propelled vehicle, not being an invalid carriage, with less than four wheels and the weight of which does not exceed 410 kilograms;

“motor vehicle” means any mechanically-propelled vehicle other than a motor cycle or an invalid carriage;

“trailer” means a vehicle drawn by a motor vehicle and includes a caravan.

## **Horses**

14. (1) No person shall ride a horse in any of the grounds specified in Schedule 2 except:
- (a) on a designated route for riding; or
  - (b) in the exercise of a lawful right or privilege.
- (2) Where horse-riding is permitted by virtue of byelaw 14(1)(a) or a lawful right or privilege, no person shall ride a horse in such a manner as to cause danger to any other person.

## **Cycling**

15. No person shall ride a cycle in the ground in such a manner as to cause danger or reasonable fear of injury to any other person

## **Motor vehicles**

16. (1) No person shall without reasonable excuse bring into or drive in the ground a motor cycle, motor vehicle or trailer except in any part of the ground where there is a right of way or a designated route for that class of vehicle.
- (2) Where there is a designated route for motor cycles, motor vehicles or trailers, it shall not be an offence under this byelaw to bring into or drive in the ground a vehicle of that class for the sole purpose of transporting it to the route.

## **Overnight parking**

17. No person shall without the consent of the Council leave or cause or permit to be left any motor vehicle in the ground between the hours of 10 p.m. and 6 a.m..

## **PART 4**

### **PLAY AREAS, GAMES AND SPORTS**

#### **Interpretation of Part 4**

18. In this Part:

“ball games” means any game involving throwing, catching, kicking, batting or running with any ball or other object designed for throwing and catching, but does not include cricket;

“golf course” means any area within the ground set aside for the purposes of playing golf and includes any golf driving range, golf practice area or putting course;

“self-propelled vehicle” means a vehicle other than a cycle, invalid carriage or pram which is propelled by the weight or force of one or more persons

skating, sliding or riding on the vehicle or by one or more persons pulling or pushing the vehicle.

### **Children's play areas**

19. No person aged 14 years or over shall enter or remain in a designated area which is a children's play area unless in charge of a child under the age of 14 years.

### **Children's play apparatus**

20. No person aged 14 years or over shall use any apparatus stated to be for the exclusive use of persons under the age of 14 years by a notice conspicuously displayed on or near the apparatus.

### **Skateboarding, etc**

21. No person shall skate, slide or ride on rollers, skateboards or other self-propelled vehicles in such a manner as to cause danger or give reasonable grounds for annoyance to other persons.

### **Ball games**

22. No person shall play ball games outside a designated area for playing ball games in such a manner:
  - (a) as to exclude persons not playing ball games from use of that part;
  - (b) as to cause danger or give reasonable grounds for annoyance to any other person in the ground; or
  - (c) which is likely to cause damage to any tree, shrub or plant in the ground.

### **Archery**

23. No person shall engage in the sport of archery except in connection with an event organised by or held with the consent of the Council.

### **Field sports**

24. No person shall throw or put any javelin, hammer, discus or shot except in connection with an event organised by or held with the consent of the Council or on land set aside by the Council for that purpose.

### **Golf**

25. No person shall drive, chip or pitch a hard golf ball [except on the golf course].

**PART 5**  
**WATERWAYS**

**Interpretation of Part 5**

26. In this Part:

“waterway” means any river, lake, pool or other body of water and includes any fountain.

**Fishing**

27. No person shall in any waterway cast a net or line for the purpose of catching fish or other animals except in a designated area for fishing.

**Blocking of watercourses**

28. No person shall cause or permit the flow of any drain or watercourse in the ground to be obstructed, diverted, open or shut or otherwise move or operate any sluice or similar apparatus.

**PART 6**  
**MODEL AIRCRAFT**

**Interpretation of Part 6**

29. In this Part:

“model aircraft” means an aircraft which weighs not more than 7 kilograms without its fuel;

“power-driven” means driven by:

- (a) the combustion of petrol vapour or other combustible substances;
- (b) jet propulsion or by means of a rocket, other than by means of a small reaction motor powered by a solid fuel pellet not exceeding 2.54 centimetres in length; or
- (c) one or more electric motors or by compressed gas.

**General prohibition**

30. No person shall cause any power-driven model aircraft to:

- (a) take off or otherwise be released for flight or control the flight of such an aircraft; or
- (b) land in the ground without reasonable excuse;

other than in a designated area for flying model aircraft.

## **PART 7**

### **OTHER REGULATED ACTIVITIES**

#### **Provision of services**

31. No person shall without the consent of the Council provide or offer to provide any service for which a charge is made.

#### **Excessive noise**

32. (1) No person shall, after being requested to desist by any other person in the ground, make or permit to be made any noise which is so loud or so continuous or repeated as to give reasonable cause for annoyance to other persons in the ground by:
- (2) Byelaw 53(1) does not apply to any person holding or taking part in any entertainment held with the consent of the Council.

#### **Public shows and performances**

33. No person shall without the consent of the Council hold or take part in any public show or performance.

#### **Aircraft, hang gliders and hot air balloons**

34. No person shall except in case of emergency or with the consent of the Council take off from or land in the ground in an aircraft, helicopter, hang glider or hot air balloon.

## **PART 8**

### **MISCELLANEOUS**

#### **Obstruction**

35. No person shall obstruct:
- (a) any officer of the Council in the proper execution of his duties;
  - (b) any person carrying out an act which is necessary to the proper execution of any contract with the Council; or
  - (c) any other person in the proper use of the ground.

#### **Savings**

36. (1) It shall not be an offence under these byelaws for an officer of the Council or any person acting in accordance with a contract with the Council to do anything necessary to the proper execution of his duty.
- (2) Nothing in or done under these byelaws shall in any respect prejudice or injuriously affect any public right of way through the ground, or the

rights of any person acting lawfully by virtue of some estate, right or interest in, over or affecting the ground or any part of the ground.

### **Removal of offenders**

37. Any person offending against any of these byelaws may be removed from the ground by an officer of the Council or a constable.

### **Penalty**

38. Any person offending against any of these byelaws shall be liable on summary conviction to a fine not exceeding level 2 on the standard scale.

### **Revocation**

39. The following byelaws are hereby revoked:

(a) BY-LAWS made by THE LORD MAYOR, ALDERMEN and BURGESSES of the CITY of BRISTOL acting by the Council as the Urban Sanitary Authority for the District and City and County of Bristol for the Regulation of the Public Pleasure Grounds known as **Bedminster Park, Cotham Gardens, St Agnes' Gardens, Hunt's Pleasure Ground**, Mina Road **St Matthias' Pleasure Ground** made on the 1<sup>st</sup> day of June 1886 and allowed by the Local Government Board on the 27<sup>th</sup> July 1886 as amended by BY-LAWS made by the CITY of BRISTOL, with respect to the Pleasure Grounds known as **Mina Road Park, St Pauls** and **Victoria Park, Windmill Hill** made on the 18<sup>th</sup> day of July 1984 and 26<sup>th</sup> September 1985 and confirmed by the Secretary of State on the 22<sup>nd</sup> day of January 1986

(b) BY-LAWS made by THE LORD MAYOR, ALDERMEN and BURGESSES of the CITY of BRISTOL acting by the Council as the Urban Sanitary Authority for the District and City and County of Bristol with respect to pleasure grounds situate at **Eastville Park** in the Parish of Stapleton in the County of Gloucester; at **Windmill Hill** in the Parish of Bedminster in the City of Bristol; at **Montpelier** in the district of the United Parishes of St James and St Paul in the City of Bristol; and the pleasure ground known as "**Gaunt's Ham**" in the City of Bristol made on the 13<sup>th</sup> day of October 1891 and allowed by the Local Government Board on the 15<sup>th</sup> day of February 1892 as amended by BY-LAWS made by the CITY of BRISTOL, with respect to the Pleasure Grounds known as **Mina Road Park, St Pauls** and **Victoria Park, Windmill Hill** made on the 18<sup>th</sup> day of July 1984 and confirmed by the Secretary of State on the 22<sup>nd</sup> day of January 1986

(c) BY-LAWS made by THE LORD MAYOR, ALDERMEN and BURGESSES of the CITY of BRISTOL, with respect to the Pleasure Grounds known as **College Green, Fishponds Park, Hay Market, Redland Green** and **St George's Park**, situate in the City and County of Bristol, made on the 3<sup>rd</sup> day of February 1905 and allowed by the Local Government Board on the 21<sup>st</sup> March 1905 as amended by BYELAW made by the CITY of BRISTOL made on the 9<sup>th</sup> day of February 1983 and confirmed by the Secretary of State on the 27<sup>th</sup> day of April 1983

(d) BY-LAWS made by THE LORD MAYOR, ALDERMEN and BURGESSES of the CITY of BRISTOL, with respect to the Common known as **Penpole Common** in the City and County of Bristol, in pursuance of a Scheme for the regulation and management of the Common made on the 12<sup>th</sup> day of June

1906 and allowed by the Local Government Board on the 2<sup>nd</sup> day of August 1906 and the Board of Agriculture and Fisheries on the 3<sup>rd</sup> day of March 1906.

(e) BY-LAWS made by THE LORD MAYOR, ALDERMEN and BURGESSES of the the CITY of BRISTOL acting by the Council as the Urban Sanitary Authority for the District and City and County of Bristol for the Regulation of the Public Pleasure Grounds known as **Horfield Common, Evans Park, Canford Park, Avonmouth Pleasure Ground**, and Open Spaces known as **Bedminster Down Common** and **Novers Common** and Victory Park (Brislington) made on the 11<sup>th</sup> day of October 1910 and allowed by the Local Government Board on the 16<sup>th</sup> day of December 1910

(f) BY-LAWS made by the CITY of BRISTOL, with respect to the Pleasure Grounds known as **Dame Emily Play Park, Bedminster; St Andrews Play Park, Montpelier** and **West Malls Gardens, Clifton** made on the 18<sup>th</sup> day of July 1984 and confirmed by the Secretary of State on the 14<sup>th</sup> day of November 1984

# **SCHEDULE 1**

## **GROUNDS TO WHICH BYELAWS APPLY**

The grounds referred to in byelaw 2 are:

Albany Green Park, Lower Cheltenham Place, Ashley, Bristol

Argyle Place Park, Argyle Place, Clifton, Bristol

Arnall Drive Open Space, Arnall Drive, Henbury, Bristol

Arnos Court Park, Bath Road, , Bristol

Arnos Vale Cemetery, Bath Road, Knowle, Bristol

Ashley Street Park, Conduit Place, Ashley, Bristol

Ashton Court Estate, Clanage Road, , Bristol

Ashton Vale Playing Fields, Ashton Drive, Bedminster, Bristol

Avonmouth Park, Avonmouth Road, Avonmouth, Bristol

Badocks Wood, Doncaster Road, , Bristol

Bamfield Road OS, Briery Leaze Road, Bamfield, Bristol

Barnard Park, Crow Lane, Henbury, Bristol

Barton Hill Road A/A, Barton Hill Road, Lawrence Hill, Bristol

Bedminster Common Open Space, Access To Jubilee Cottages, Bishopsworth,  
Bristol

Begbrook Green Park, Frenchay Park Road, Frome Vale, Bristol

Blaise Castle Estate, Footpath Through Blaise Castle Woods, Bristol

Bonnington Walk Playing Fields, Bonnington Walk, , Bristol

Bower Ashton Playing Field, Clanage Road, Southville, Bristol

Bradeston Grove & Sterncourt Road, Sterncourt Road, Frome Vale, Bristol

Brandon Hill Park, Charlotte Street, Cabot, Bristol

BRI Hospital Bank, Dighton Street, Cabot, Bristol

Briery Leaze Road Open Space, Briery Leaze Road, Hengrove, Bristol

Bristol/Bath Cycle Path (Central), Barrow Road, , Bristol

Bristol/Bath Cycle Path (East), New Station Way, , Bristol

Broadwalk Open Space, Broad Walk, Knowle, Bristol

Broadwalk Roundabout, Broad Walk, Knowle, Bristol

Brook A/A (Crosscombe Drive), Pawlett Road, , Bristol

Brook Street CPG, Edward Street, Easton, Bristol

Brunswick Square Cemetery, Brunswick Square, Ashley, Bristol

Brunswick Square Green Space, Brunswick Square, Ashley, Bristol

Bushy Park YMCA, Bushy Park, Totterdown, Bristol

Byron Street Amenity Area, Lower Ashley Road, Ashley, Bristol  
Callington Road Nature Reserve, Callington Road, , Bristol  
Canford Lane Amenity Area, Canford Lane, Westbury-on-Trym, Bristol  
Canford Park, Access Road To Canford Park, Westbury-on-Trym, Bristol  
Chalks Road Bank, Chalks Road, St George West, Bristol  
Cheddar Grove, Cheddar Grove, Bishopsworth, Bristol  
Clack Mills Green Space, Bell Barn Road, , Bristol  
Clark Street Green Space, Clark Street, Lawrence Hill, Bristol  
Clifton Parish Churchyard, Clifton Hill, Clifton, Bristol  
Clifton Wood Terrace Open Space, Clifton Wood Terrace, Clifton, Bristol  
Cobden Street AA, Cobden Street, Easton, Bristol  
College Green Green Space, Church Road, Cabot, Bristol Cotham  
Gardens Green Space, Redland Grove, Cotham, Bristol Cotswold  
Road Open Space, Cotswold Road, Windmill Hill, Bristol Cottle  
Road Green Space, Cottle Road, Stockwood, Bristol Crosscombe  
Drive Open Space, Crosscombe Walk, , Bristol  
Crox Bottom Green Space, Hartcliffe Way, Hartcliffe, Bristol  
Dalby Avenue, Providence Place, Southville, Bristol  
Dalrymple Road Childrens Play Ground, Dalrymple Road, Ashley, Bristol  
Dame Emily Park, Dean Lane, Southville, Bristol  
Delabere Avenue, Delabere Avenue, Frome Vale, Bristol  
Dingle Close, Dingle Close, Kingsweston, Bristol  
Doncaster Road Park, Greystoke Avenue, Southmead, Bristol  
Dundridge Farm Playing Fields, Dundridge Lane, Bristol  
East Park Housing, Robertson Road, , Bristol  
Eastville Park, Ashdene Avenue, , Bristol  
Eastwood Farm, Access To Eastwood Farm, Brislington East, Bristol  
Eastwood Road Childrens Play Ground, Eastwood Road, Brislington East, Bristol  
Elderberry Walk Open Space, Elderberry Walk, Southmead, Bristol  
Elm Lane Amenity Area, Elm Lane, Cotham, Bristol  
Embleton Road CPG, Embleton Road, Southmead, Bristol  
Fallodon Way Childrens Play Ground, Fallodon Way, Henleaze, Bristol  
Filwood Broadway, Filwood Broadway, Filwood, Bristol  
Filwood Park, Hengrove Way, Filwood, Bristol  
Fishponds Park, Fishponds Road, Frome Vale, Bristol  
Fonthill Park, Ascot Road, , Bristol  
Fortfield Green, Doulton Way, Hengrove, Bristol

Fox Road Open Space, Fox Road, , Bristol  
Fremantle Square Green Space, Fremantle Square, Cabot, Bristol  
Frenchay Park Road (Stapleton AFC), Frenchay Park Road, , Bristol  
Gatehouse Avenue O/S, Hareclive Road, Hartcliffe, Bristol  
Gaunts Ham Park, Chancery Street, Lawrence Hill, Bristol  
George Jones Park, Gloucester Lane, Lawrence Hill, Bristol  
Gladstone Street CPG, Avonvale Road To George And Dragon Lane Footpath, St  
George West, Bristol  
Glyn Vale Open Space, Glyn Vale, Filwood, Bristol  
Gores Marsh Park, Winterstoke Road, Bedminster, Bristol  
Greville Smyth Park, Ashton Road, Southville, Bristol  
Greystoke Avenue O/S, Greystoke Avenue, Southmead, Bristol  
Hartcliffe Millennium Green, Bishport Avenue, Whitchurch Park, Bristol  
Hassell Drive Open Space, Barrow Road, Lawrence Hill, Bristol  
Headley Lane Park, Headley Lane, Hartcliffe, Bristol  
Henacre Open Space, Henacre Road, Avonmouth, Bristol  
Henbury Churchyard, Church Close, Henbury, Bristol  
Henbury Open Space, Crow Lane, Henbury, Bristol  
Hengrove Farm Community Woodland O/S, Hengrove Lane, Hengrove, Bristol  
Hengrove Park, Access To Hengrove Park, Hengrove, Bristol  
Hengrove Play Park, Hengrove Way, Hengrove, Bristol  
High Kingsdown Flats CPG, High Kingsdown, Cabot, Bristol  
Highridge Common, Access To Grove House, , Bristol  
Highridge Green & Common Surrounds, Highridge Green, Bishopsworth, Bristol  
Highridge Park, Highridge Park, Bishopsworth, Bristol  
Hillfields Park, Thicket Avenue, Hillfields, Bristol  
Home Ground (Shirehampton), Broadleaze, Avonmouth, Bristol  
Horfield Common Open Space, Gloucester Road, , Bristol  
Horfield Common Tennis Centre (Ardagh), Kellaway Avenue, Bishopston, Bristol  
Ilchester Crescent Open Space, Bedminster Down Road, , Bristol  
Inns Court Housing, Inns Court Drive, Filwood, Bristol  
King Square Park, King Square, Cabot, Bristol  
Kings Head Lane Park, Access To Home Farm, Bishopsworth, Bristol  
Kings Weston Lane O/S (South of M5), Kings Weston Lane, Kingsweston, Bristol  
Kingsweston Estate, Kings Weston Lane, , Bristol  
Kingsweston House, Kings Weston Lane, , Bristol  
Knowle West Health Park, Downton Road, , Bristol

Lakemead Grove Amenity Area, Lakemead Grove, Bishopsworth, Bristol  
Lamplighters Open Space, Nibley Road, Avonmouth, Bristol  
Lawfords Gate Park, Lawfords Gate, Lawrence Hill, Bristol  
Lawrence Hill Roundabout, Lawrence Hill Roundabout, Lawrence Hill, Bristol  
Lawrence Weston Moor Nature Reserve, Atwood Drive, Kingsweston, Bristol  
Lockleaze Open Space, Romney Avenue, Lockleaze, Bristol  
Ludlow Close Park, Ludlow Close, Ashley, Bristol  
Mancroft Park, Mancroft Avenue, Avonmouth, Bristol  
Manor Woods Valley, Bishopsworth Road, , Bristol  
Market Square, Market Square, Hillfields, Bristol  
Marsh Lane Open Space, Herapath Street, Lawrence Hill, Bristol  
Maskelyne Avenue Amenity Area, Maskelyne Avenue, Horfield, Bristol  
Meadow Vale Playing Fields, Meadow Vale, St George West, Bristol  
Meadowsweet Open Space, Colston Dale, Eastville, Bristol  
Melvin Square, Belroyal Avenue, Filwood, Bristol  
Mina Road Park, Cowmead Walk, Ashley, Bristol  
Monks Park Open Space, Kenmore Drive, Horfield, Bristol  
Montpelier Park, St Andrews Road, Ashley, Bristol  
Mowbray Road Open Space, Mowbray Road, Stockwood, Bristol  
Muller Road Recreation Ground, Muller Road, Lockleaze, Bristol  
Narrowways Millennium Green, Mina Road, Ashley, Bristol  
Netham Park, Avonvale Road, , Bristol  
New Town O/S, Hassell Drive, Lawrence Hill, Bristol  
Newbridge Road Open Space, Newbridge Road, Brislington East, Bristol  
Newquay Road Childrens Play Ground, Newquay Road, Knowle, Bristol  
Nibley Road Open Space, Nibley Road, Avonmouth, Bristol  
Nightingale Valley, Wick Road, Brislington East, Bristol  
Novers Common, Novers Hill, , Bristol  
Novers Park Road Childrens Play Ground, Novers Park Drive, Filwood, Bristol  
Okebourne Road Open Space, Chakeshill Close To Brewerton Road Footpath,  
Bristol  
Old Quarry Park, Henleaze Road, Henleaze, Bristol  
Old Sneed Park Nature Reserve, Cavendish Gardens, Stoke Bishop, Bristol  
Oldbury Court Estate, Oldbury Court Road, , Bristol  
Owen Square Park, Owen Street, Easton, Bristol  
Pen Park Road Open Space, Pen Park Road, Southmead, Bristol  
Perretts Park, Sylvia Avenue, Windmill Hill, Bristol

Pigeon House Stream, Bishport Avenue, Hartcliffe, Bristol

Pigeon House Stream Open Space, Bishport Avenue, , Bristol

Poets Park, Shelley Way, Horfield, Bristol

Portland Square Park, Portland Square, Ashley, Bristol

Portway Tip, Portway, Avonmouth, Bristol

Primrose Lane Open Space, Primrose Lane, St George East, Bristol

Queen Square, Queen Square, Cabot, Bristol

Rawnsley Park, Beaumont Terrace, Lawrence Hill, Bristol

Redcatch Park, Broad Walk, Knowle, Bristol

Redland Green, Redland Green Road, Redland, Bristol

Redland Grove Open Space, Redland Grove, Cotham, Bristol

Ridgeway Playing Fields, Foundry Lane, Hillfields, Bristol

Riverside Park, Peel Street, Lawrence Hill, Bristol

Rodney Road Playing Fields, Rodney Road, St George East, Bristol

Roman Remains (Portway), Roman Way, Stoke Bishop, Bristol

Rowlandson Gardens Open Space, Rowlandson Gardens, Lockleaze, Bristol

Royate Hill Nature Reserve, Clay Bottom, Eastville, Bristol

Saltmarsh Drive Open Space, Saltmarsh Drive, Kingsweston, Bristol

School Road (Totterdown), School Road, Windmill Hill, Bristol

Sea Mills Recreation Ground, Shirehampton Road, Kingsweston, Bristol

Shirehampton Park, Kingsweston Estate, Shirehampton, Bristol

Shirehampton Park, Penpole Lane, , Bristol

Shirehampton Sportsground, Penpole Lane, Avonmouth, Bristol

Snuff Mills Park, Ham Lane, Frome Vale, Bristol

Somerset Square Green Space, Somerset Square, Lawrence Hill, Bristol

South Street Park, Sion Road, Bedminster, Bristol Sparke Evans  
Park, Albert Road, Lawrence Hill, Bristol Springfield Avenue  
A/A, Springfield Avenue, Avonmouth, Bristol St Agnes Park,  
Thomas Street, Ashley, Bristol

St Agnes Roundabout, Lower Ashley Road, , Bristol

St Andrews Park, Effingham Road, Redland, Bristol

St Annes Park, Newbridge Road, Brislington East, Bristol

St Annes Wood, St Annes Park Road, Brislington East, Bristol

St Augustines Park, Grass Meers Drive To East Dundry Road Footpaths, Whitchurch  
Park, Bristol

St George Park, Church Road, St George West, Bristol

St James Barton Roundabout Amenity Area, St James Barton Roundabout, Cabot, Bristol

St James Park, The Haymarket, Cabot, Bristol

St Johns Churchyard (South), St Johns Street, Southville, Bristol

St Matthias Park Green Space, St Matthias Park, Lawrence Hill, Bristol

St Pauls Park, Wilson Street, Ashley, Bristol

St Werburghs Park Open Space, Glenfrome Road, Ashley, Bristol

Stockwood Open Space, Stockwood Road, , Bristol

Stoke Park Estate, Park Road, , Bristol

Sturdon Road (Withers Green Courts), Sturdon Road, Bedminster, Bristol

Sturminster & Craydon Road A/A, Longreach Grove, Stockwood, Bristol

Sturminster Close, Lanesborough Rise To Dutton Road Footpath, Stockwood, Bristol

Temple Gardens Park, Church Lane, Lawrence Hill, Bristol

The Ridge Amenity Area, Oaktree Court, Avonmouth, Bristol

The Square, The Square, Knowle, Bristol

The Tump, Badenham Grove, Avonmouth, Bristol

The Urban Park, Church Street, Lawrence Hill, Bristol

Troopers Hill Field, Malvern Road, , Bristol

Troopers Hill Nature Reserve, Crews Hole Road, Bristol

Trym Valley Open Space, Shetland Road, Southmead, Bristol

Trymside Open Space, Clapton Walk, , Bristol

Valley Walk, Branche Grove, , Bristol

Victoria Park, Nutgrove Avenue, Windmill Hill, Bristol

Victoria Square Park, Victoria Square, Clifton, Bristol

Victory Park, School Road, Brislington East, Bristol

Whitchurch Lane, Whitchurch Lane, Hengrove, Bristol

Whitland Road Open Space, Cater Road, Hartcliffe, Bristol

Whittock Road Open Space, Whittock Road, Stockwood, Bristol

Whittock Square, Whittock Square, Stockwood, Bristol

Willmott Park, Fulford Road, , Bristol

Windmill Hill Play Area, Alfred Road, Windmill Hill, Bristol

Winterstoke Road Amenity Area, Winterstoke Road, Southville, Bristol

Withywood Park, Keble Avenue, Bishopsworth, Bristol

## **SCHEDULE 2**

The grounds referred to in byelaw 14 are:

Albany Green Park, Lower Cheltenham Place, Ashley, Bristol  
Argyle Place Park, Argyle Place, Clifton, Bristol  
Ashley Street Park, Conduit Place, Ashley, Bristol  
Ashton Vale Playing Fields, Ashton Drive, Bedminster, Bristol  
Avonmouth Park, Avonmouth Road, Avonmouth, Bristol  
Bamfield Road OS, Briery Leaze Road, Bamfield, Bristol  
Barnard Park, Crow Lane, Henbury, Bristol  
Barton Hill Road A/A, Barton Hill Road, Lawrence Hill, Bristol  
Bower Ashton Playing Field, Clanage Road, Southville, Bristol  
Bradeston Grove & Sterncourt Road, Sterncourt Road, Frome Vale, Bristol  
BRI Hospital Bank, Dighton Street, Cabot, Bristol  
Bristol/Bath Cycle Path (Central), Barrow Road, , Bristol  
Broadwalk Open Space, Broad Walk, Knowle, Bristol  
Broadwalk Roundabout, Broad Walk, Knowle, Bristol  
Brook A/A (Crosscombe Drive), Pawlett Road, , Bristol  
Brook Street CPG, Edward Street, Easton, Bristol  
Brunswick Square Cemetery, Brunswick Square, Ashley, Bristol  
Brunswick Square Green Space, Brunswick Square, Ashley, Bristol  
Bushy Park YMCA, Bushy Park, Totterdown, Bristol  
Byron Street Amenity Area, Lower Ashley Road, Ashley, Bristol  
Canford Lane Amenity Area, Canford Lane, Westbury-on-Trym, Bristol  
Chalks Road Bank, Chalks Road, St George West, Bristol  
Cheddar Grove, Cheddar Grove, Bishopsworth, Bristol  
Clark Street Green Space, Clark Street, Lawrence Hill, Bristol  
Clifton Parish Churchyard, Clifton Hill, Clifton, Bristol  
Clifton Wood Terrace Open Space, Clifton Wood Terrace, Clifton, Bristol  
Cobden Street AA, Cobden Street, Easton, Bristol  
College Green Green Space, Church Road, Cabot, Bristol  
Cotham Gardens Green Space, Redland Grove, Cotham, Bristol  
Cotswold Road Open Space, Cotswold Road, Windmill Hill, Bristol  
Cottle Road Green Space, Cottle Road, Stockwood, Bristol  
Dalby Avenue, Providence Place, Southville, Bristol

Dalrymple Road Childrens Play Ground, Dalrymple Road, Ashley, Bristol  
Dame Emily Park, Dean Lane, Southville, Bristol  
Delabere Avenue, Delabere Avenue, Frome Vale, Bristol  
Dingle Close, Dingle Close, Kingsweston, Bristol  
Doncaster Road Park, Greystoke Avenue, Southmead, Bristol  
East Park Housing, Robertson Road, , Bristol  
Eastwood Road Childrens Play Ground, Eastwood Road, Brislington East, Bristol  
Elm Lane Amenity Area, Elm Lane, Cotham, Bristol  
Embleton Road CPG, Embleton Road, Southmead, Bristol  
Fallodon Way Childrens Play Ground, Fallodon Way, Henleaze, Bristol  
Filwood Broadway, Filwood Broadway, Filwood, Bristol  
Fishponds Park, Fishponds Road, Frome Vale, Bristol  
Fonthill Park, Ascot Road, , Bristol  
Fortfield Green, Douulton Way, Hengrove, Bristol  
Fox Road Open Space, Fox Road, , Bristol  
Fremantle Square Green Space, Fremantle Square, Cabot, Bristol  
Frenchay Park Road (Stapleton AFC), Frenchay Park Road, , Bristol  
Gatehouse Avenue O/S, Hareclive Road, Hartcliffe, Bristol  
Gaunts Ham Park, Chancery Street, Lawrence Hill, Bristol  
George Jones Park, Gloucester Lane, Lawrence Hill, Bristol  
Gladstone Street CPG, Avonvale Road To George And Dragon Lane Footpath, St  
George West, Bristol  
Gores Marsh Park, Winterstoke Road, Bedminster, Bristol Greystoke  
Avenue O/S, Greystoke Avenue, Southmead, Bristol Hartcliffe  
Millennium Green, Bishport Avenue, Whitchurch Park, Bristol Hassell  
Drive Open Space, Barrow Road, Lawrence Hill, Bristol Headley Lane  
Park, Headley Lane, Hartcliffe, Bristol  
Henbury Churchyard, Church Close, Henbury, Bristol  
Hengrove Farm Community Woodland O/S, Hengrove Lane, Hengrove, Bristol  
Hengrove Play Park, Hengrove Way, Hengrove, Bristol  
High Kingsdown Flats CPG, High Kingsdown, Cabot, Bristol  
Highridge Green & Common Surrounds, Highridge Green, Bishopsworth, Bristol  
Highridge Park, Highridge Park, Bishopsworth, Bristol  
Hillfields Park, Thicket Avenue, Hillfields, Bristol  
Home Ground (Shirehampton), Broadleaze, Avonmouth, Bristol  
Horfield Common Tennis Centre (Ardagh), Kellaway Avenue, Bishopston, Bristol  
Ilchester Crescent Open Space, Bedminster Down Road, , Bristol

King Square Park, King Square, Cabot, Bristol  
Kingsweston House, Kings Weston Lane, , Bristol  
Knowle West Health Park, Downton Road, , Bristol  
Lakemead Grove Amenity Area, Lakemead Grove, Bishopsworth, Bristol  
Lawfords Gate Park, Lawfords Gate, Lawrence Hill, Bristol  
Lawrence Hill Roundabout, Lawrence Hill Roundabout, Lawrence Hill, Bristol  
Ludlow Close Park, Ludlow Close, Ashley, Bristol  
Mancroft Park, Mancroft Avenue, Avonmouth, Bristol  
Market Square, Market Square, Hillfields, Bristol  
Marsh Lane Open Space, Herapath Street, Lawrence Hill, Bristol  
Maskelyne Avenue Amenity Area, Maskelyne Avenue, Horfield, Bristol  
Meadow Vale Playing Fields, Meadow Vale, St George West, Bristol  
Meadowsweet Open Space, Colston Dale, Eastville, Bristol  
Melvin Square, Belroyal Avenue, Filwood, Bristol  
Mina Road Park, Cowmead Walk, Ashley, Bristol  
Monks Park Open Space, Kenmore Drive, Horfield, Bristol  
Montpelier Park, St Andrews Road, Ashley, Bristol  
Mowbray Road Open Space, Mowbray Road, Stockwood, Bristol  
Narrowways Millennium Green, Mina Road, Ashley, Bristol  
New Town O/S, Hassell Drive, Lawrence Hill, Bristol  
Newbridge Road Open Space, Newbridge Road, Brislington East, Bristol  
Newquay Road Childrens Play Ground, Newquay Road, Knowle, Bristol  
Novers Park Road Childrens Play Ground, Novers Park Drive, Filwood, Bristol  
Old Quarry Park, Henleaze Road, Henleaze, Bristol  
Owen Square Park, Owen Street, Easton, Bristol  
Pen Park Road Open Space, Pen Park Road, Southmead, Bristol  
Perretts Park, Sylvia Avenue, Windmill Hill, Bristol  
Pigeon House Stream, Bishport Avenue, Hartcliffe, Bristol  
Poets Park, Shelley Way, Horfield, Bristol  
Portland Square Park, Portland Square, Ashley, Bristol  
Primrose Lane Open Space, Primrose Lane, St George East, Bristol  
Queen Square, Queen Square, Cabot, Bristol  
Rawnsley Park, Beaumont Terrace, Lawrence Hill, Bristol  
Redland Grove Open Space, Redland Grove, Cotham, Bristol  
Riverside Park, Peel Street, Lawrence Hill, Bristol  
Rodney Road Playing Fields, Rodney Road, St George East, Bristol  
Roman Remains (Portway), Roman Way, Stoke Bishop, Bristol

Rowlandson Gardens Open Space, Rowlandson Gardens, Lockleaze, Bristol  
Royate Hill Nature Reserve, Clay Bottom, Eastville, Bristol  
School Road (Totterdown), School Road, Windmill Hill, Bristol  
Sea Mills Recreation Ground, Shirehampton Road, Kingsweston, Bristol  
Shirehampton Park, Kingsweston Estate, Shirehampton, Bristol  
Shirehampton Sportsground, Penpole Lane, Avonmouth, Bristol  
Somerset Square Green Space, Somerset Square, Lawrence Hill, Bristol  
South Street Park, Sion Road, Bedminster, Bristol  
Sparke Evans Park, Albert Road, Lawrence Hill, Bristol  
Springfield Avenue A/A, Springfield Avenue, Avonmouth, Bristol  
St Agnes Park, Thomas Street, Ashley, Bristol  
St Agnes Roundabout, Lower Ashley Road, , Bristol  
St Annes Park, Newbridge Road, Brislington East, Bristol  
St Augustines Park, Grass Meers Drive To East Dundry Road Footpaths, Whitchurch  
Park, Bristol  
St James Barton Roundabout Amenity Area, St James Barton Roundabout, Cabot,  
Bristol  
St James Park, The Haymarket, Cabot, Bristol  
St Johns Churchyard (South), St Johns Street, Southville, Bristol  
St Matthias Park Green Space, St Matthias Park, Lawrence Hill, Bristol  
St Pauls Park, Wilson Street, Ashley, Bristol  
St Werburghs Park Open Space, Glenfrome Road, Ashley, Bristol  
Sturdon Road (Withers Green Courts), Sturdon Road, Bedminster, Bristol  
Sturminster & Craydon Road A/A, Longreach Grove, Stockwood, Bristol  
Sturminster Close, Lanesborough Rise To Dutton Road Footpath, Stockwood, Bristol  
Temple Gardens Park, Church Lane, Lawrence Hill, Bristol  
The Ridge Amenity Area, Oaktree Court, Avonmouth, Bristol  
The Square, The Square, Knowle, Bristol  
The Tump, Badenham Grove, Avonmouth, Bristol  
The Urban Park, Church Street, Lawrence Hill, Bristol  
Troopers Hill Field, Malvern Road, , Bristol  
Trym Valley Open Space, Shetland Road, Southmead, Bristol  
Victoria Square Park, Victoria Square, Clifton, Bristol  
Whitchurch Lane, Whitchurch Lane, Hengrove, Bristol  
Whitland Road Open Space, Cater Road, Hartcliffe, Bristol  
Whittock Road Open Space, Whittock Road, Stockwood, Bristol  
Whittock Square, Whittock Square, Stockwood, Bristol

Windmill Hill Play Area, Alfred Road, Windmill Hill, Bristol

Winterstoke Road Amenity Area, Winterstoke Road, Southville, Bristol

## **Agenda Item 10 – Appendix 6**

How do we make our parks and green spaces safe for everyone?

Assistant Mayor - Neighbourhoods

Bristol's parks and green spaces are really important for the health and wellbeing for our citizens. As a Council we want to encourage people of all ages and backgrounds to enjoy them and have fun in them. Most people use our spaces responsibly and we want to encourage and support that, but we recognise that in a city we need to have mechanisms in place to deal with problems as and when they arise.

Our first approach to solving problems will always be proportionate, and based on what is appropriate in that place. We will work with communities to solve problems and not jump straight into enforcement action.

Sometimes a more rigorous approach is needed, and it is important to have the right mechanisms in place to deal with a variety of problems in parks.

At the inquiry day we discussed both the bye-laws and the new anti-social behaviour orders, and we thought that they both have their place.

However, it is best not to take a blanket approach to bye-law introduction, and a review of which ones are suitable for which parks or green space needs to be carried out. I support the need for some bye-laws, they are part of the tools needed to ensure parks and green spaces can be enjoyed by all.

Personally, I feel that we should not be introducing any bye-laws around tree climbing and that a very sensitive and sensible approach is needed around cooking / fires in parks to enable those without gardens to enjoy outdoor cooking, as long as it does not damage the grass or pollute the surroundings with smoke.

The aim of this review is to ensure we have the right mechanisms in place, it's not about spoiling people's enjoyment of green spaces.

# Appendix B Agenda Item 15

## **Communication Plan – Park Byelaws**

**Project owner:** Richard Fletcher

**Budget:** TBC

### **Background**

The Council are looking at byelaws and how to tackle nuisance and anti-social behaviour in parks and green spaces, including re-engagement with key stakeholders.

Proposals for byelaws had been scheduled for discussion at the Full Council meeting of 18<sup>th</sup> March 2014. However the report was withdrawn because of concerns over a small number of specific byelaws and the possible “banning” of some positive activities in parks that were considered to warrant further consideration. Subsequently, following a discussion at the Scrutiny Commission on 10<sup>th</sup> April, councillors recommended that a scrutiny inquiry day be held.

Since this however, the Anti-Social Behaviour, Policing and Crime Act 2014 has taken effect, which introduces a number of new provisions to deal with anti-social behaviour. It may be that in some cases the new powers within the Act could be considered to be a more suitable way of preventing nuisance and anti-social behaviour than the use of byelaws.

### **Communications aims**

- Communicate changes to Park Byelaws
- Address controversial key issues.
- Communicate directly with relevant park groups.
- How members of the public report problems.

### **Key messages**

- Introduction of new Park Byelaws.
- Role of scrutiny in reshaping the new proposals. Highlighting what we learnt from the previous process (we have listen and taken advice on board).
- Aim is to allow everyone to enjoy our parks and open spaces safely. Respecting others in communal areas.
- Can apply for permissions for certain activities – not an outright ban.
- Consultation process on designated areas.
- Other related laws – 2014 anti-social behaviour act/dog laws/current Victorian Byelaws.
- We are not unusual – most other councils have Byelaws in place already.
- These rules are a safety net – we don't want to use them. Good deterrent.

### **Campaign partners**

- Police
- Park Forum
- Park Friends' Groups

#### **Audiences/stakeholders**

- Bristol citizens
- Park Forum
- Park Friends' Groups
- Neighbourhood Partnerships.
- Councillors
- Council staff
- Local media

#### **Related campaigns/stories**

- Park Maintenance changes

#### **Timescale**

- July 17<sup>th</sup> – update for Scrutiny
- Press release ready ahead of Full Council in September.
- Media and member briefings ahead of Full Council.
- Full Council September.
- Consultation process TBC
- DGLC TBC

#### **Tactics**

- PR/media - press release to announce the changes and explain the process.
- Third party support – messages from police and park groups.
- Direct communication with park groups.
- Consultation process – dealing with issues of designation.
- Printed material - A4 posters for park notice boards

- Social media – Facebook and Twitter – communicate using Parks twitter
- Website – Create/update web page on BCC to highlight changes.
- Information in newsletters and other publications going out to Bristol citizens. For example, Our City (E-newsletter).

#### Potential risks/questions to be answered

- Potential for negative press coverage, accusing the council of stopping people having fun/being too heavy handed /infringing civil liberties.
- Why do we need these extra rules?
- How will these rules be enforced? Managing expectations.
- Open to interpretation – what constitutes dangerous/excessive etc.

#### Communication action plan

Date/time	Activity	Detail	Cost	Responsibility
July 17th	Scrutiny update	presentation on the principles of the paper and questions.	£0	
July	Assistant Mayor update	presentation/paper on the report and questions.	£0	
September (before FC)	Media and member briefings	Briefings to coincide with the printing of the Council papers.	£0	
September (before FC)	Communication with Park Forum/Park friends' Groups	Direct communication with interested stakeholders	£0	Richard Fletcher
September (before FC)	Finalise press release	Ready to follow the briefings.	£0	PR team
September (before FC)	FAQs	Have a FAQ sheet to back up press release.	£0	Parks team and PR team.
September	Full Council	Report to Full Council. Deadline July 6.	£0	All
September onwards	Social media promotion	Explaining changes and answering questions on Park social media platforms.	£0	Parks team and PR team.
September	Information in council newsletters	Abridged version of the press release to go out to local community newsletters	£0	PR team.
September	Website changes	Make changes to the Parks page to advertise consultation and explain potential changes.	£0	Design team.
Post Full Council	Consulting with NPs about		Consultation costs	

	designated areas in certain parks.			
To coincide with start of consultation	Printed materials to advertise consultation process	Posters for Parks etc	Cost involved	Design team.
Post Full Council	Report to DCLG			

# Agenda Item 15 **The byelaws** Appendix C

The byelaws will apply to 207 parks and green spaces in the city.

Activities not permitted	Activities permitted only in designated areas	Activities permitted only with consent
Access outside of opening times	Fires (including BBQs)	Erection of structures
Damage to structures or plants	Horse riding	Fires
Throwing of 'missiles'	Golf	Overnight parking
Cycling in a dangerous manner	Fishing	Public shows and performance
Motor vehicles driving on site	Model aircraft	Grazing
Blocking of watercourses		Excessive noise
Interference with life saving equipment		Protection of wildlife (therefore culling or control)
Obstruction of officers		Archery
		Field sports
		Provision of services
		Aircraft, helicopters, balloons etc
		Camping